

Kim Guadagno Lt. Governor

Subject:

# State of New Jersey

THE PINELANDS COMMISSION PO Box 359 New Lisbon, NJ 08064 (609) 894-7300 www.nj.gov/pinelands

General Information: Info@njpines.state.nj.us Application Specific Information: AppInfo@njpines.state.nj.us



Sean W. Earlen Chairman

Nancy Wittenberg Executive Director



| To:   | CMP Policy & Implementation Committee |
|-------|---------------------------------------|
| From: | Susan R. Grogan The<br>Chief Planner  |
| Date: | November 8, 2017                      |

November 17, 2017 Committee meeting

Enclosed please find the agenda for the Committee's upcoming meeting on November 17, 2017. We have also enclosed the following items:

- The minutes of the Committee's October 24, 2017 meeting;
- A draft resolution and report on Galloway Township Ordinance 1971-2017; and
- A memorandum summarizing the status of the four Pinelands Conservation Fund acquisition projects and their extension requests

Please note that we are continuing to finalize an amended Memorandum of Understanding among the Pinelands Commission, Winslow Township and the Camden County Municipal Utilities Authority. The amended MOU, along with a detailed memorandum and draft resolution, will be provided to the Committee early next week.

With respect to the proposed CMP amendments, the public comment period closes on November 17, 2017. We will distribute copies of the written comments received, as well as a draft adoption notice, at the Committee meeting.

/CS15 cc: All Commissioners (agenda only)



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Sean W. Earlen Chairman

Nancy Wittenberg Executive Director

### **CMP POLICY & IMPLEMENTATION COMMITTEE MEETING**

Richard J. Sullivan Center Terrence D. Moore Room 15 C Springfield Road New Lisbon, New Jersey

November 17, 2017

9:30 a.m.

Agenda

- 1. Call to Order
- 2. Pledge Allegiance to the Flag
- 3. Adoption of minutes from the October 24, 2017 CMP Policy & Implementation Committee meeting
- 4. Executive Director Reports

Galloway Township Ordinance 1971-2017, amending Chapter 233 (Land Management) of the Township's Code by adopting revised standards for signs, including electronic message center signs

- 5. First Amendment to the 2009 Memorandum of Understanding among the Pinelands Commission, Winslow Township and the Camden County Municipal Utilities Authority regarding water use in the Great Egg Harbor River Watershed
- 6. Proposed Comprehensive Management Plan amendments
  - Review of public comment
  - Recommendation for adoption
- 7. Pinelands Conservation Fund
  - Update on land acquisition projects and consideration of extension requests
  - Closed Session
- 8 Public Comment on Agenda Items

### CMP POLICY & IMPLEMENTATION COMMITTEE MEETING Richard J. Sullivan Center Terrence D. Moore Room 15 C Springfield Road New Lisbon, New Jersey October 24, 2017- 9:30 a.m.

### MINUTES

### MEMBERS IN ATTENDANCE: Robert Barr, Ed Lloyd, Ed McGlinchey and Richard Prickett

MEMBER ABSENT: Candace Ashmun, Paul E. Galletta and Chairman Sean Earlen

**STAFF PRESENT:** Executive Director Nancy Wittenberg, Stacey P. Roth, Larry L. Liggett, Susan R. Grogan, Gina Berg, John Bunnell, Brad Lanute, Joel Mott and Betsy Piner. Also present was Tyler Yingling with the Governor's Authorities Unit.

#### 1. Call to Order

Acting Chairman McGlinchey called the meeting of the Comprehensive Management Plan (CMP) Policy and Implementation (P&I) Committee to order at 9:40 a.m.

### 2. Pledge Allegiance to the Flag

All present pledged allegiance to the Flag.

### 3. Adoption of minutes from the September 29, 2017 CMP Policy & Implementation Committee Meeting

Commissioner Prickett moved the adoption of the September 29, 2017 meeting minutes. Commissioner Barr seconded the motion. The minutes were adopted with all Committee members voting in the affirmative.

4. Discussion of a revised Memorandum of Understanding among the Pinelands Commission, Winslow Township and the Camden County Municipal Utilities Authority regarding water use in the Great Egg Harbor River Watershed Commissioner McGlinchey welcomed Winslow Mayor Barry Wright and the Township professionals who accompanied him (Joe Gallagher, Township Administrator, and George Hann with Remington & Vernick).

Ms. Wittenberg noted the Commission has been working on these challenging water use issues with Winslow Township for quite some time.

Ms. Berg made a PowerPoint presentation (*posted on the Commission's web site at* <u>http://www.nj.gov/pinelands/home/presentations/P%20&%20I%20committee%20102417.pdf</u> and included as Attachment A to these minutes.)

Ms. Berg reviewed the background and conditions of the original Memorandum of Understanding (MOU) amongst Winslow Township, the Camden County Municipal Utilities Authority (CCMUA) and the Pinelands Commission, signed in 2010. She said, at that time, Winslow had been having issues with sewer capacity and the New Jersey Department of Environmental Protection (NJDEP) imposed a sewer ban on the Township. She said the CCMUA had wanted to close its Sicklerville (outside the Pinelands Area) treatment plant and its infiltration basins as they are at capacity, with the intent of sending the sewage to the Camden City treatment plant on the Delaware River. She said while a portion of Winslow's sewer service area is in the Great Egg Harbor River (GEHR) watershed within the Pinelands Area, most of the GEHR is outside. As a result, NJDEP required a sign-off by the Commission to allow a Water Quality Management Plan (WQMP) amendment that would address the sewer ban and move the sewage outside the GEHR to the Delaware River.

Ms. Berg said the Commission wanted to impose certain conditions before commenting favorably on the WQMP amendment and that generated the need for the MOU. The CCMUA built pipes to the Camden treatment plant that allowed the sewer ban to be lifted but it also lead to the transfer of water from the headwaters of the Great Egg Harbor River (the Kirkwood/Cohansey[K/C aquifer]) to the Delaware River watershed. The MOU dealt with the transfer of water and its loss from the K/C and required Winslow to purchase water from a non K/C source to replace that water that was no longer infiltrating at the Sicklerville treatment plant.

Ms. Berg said one of the problems with the MOU is that it instituted a moving target in terms of water supply as it said that any "new" water had to be purchased from a non-K/C source, but it was difficult to determine what was "new" water. The MOU also required a period of stream-flow monitoring and made it difficult to plan for water management planning for droughts. The stream monitoring was supposed to address adverse ecological impacts but it was difficult to know when and where that impact would occur. She said the intent of the MOU was good but the implementation of this aspect was difficult.

In response to a question from Commissioner Prickett regarding stream flow monitoring, Ms. Berg said that not all the monitoring stations were in the Pinelands.

Ms. Berg said that Winslow's water use has decreased *(see Slide 5)*, in part due to an ordinance that adjusts the rate structure to discourage water waste. She said Winslow wants to receive "credit" for its water conservation efforts that have occurred between the years 2008 and 2013.

Commissioner Lloyd asked if the base value of K/C water use is taken as that of 2008, does the MOU require the Township to stay at that lowest level.

Ms. Roth responded that, as the base is declining, it could be interpreted that 2013 was the base under the existing MOU because that was the lowest level of water use since the signing of the MOU.

In response to questions from Commissioner Prickett regarding improvements to infrastructure, Ms. Berg said Winslow had saved some 272,000 gallons of water due to repaired sewer lines. She added that, under the MOU, the CCMUA was allowed to install two new sewer lines but they have not yet needed to activate both lines. Only one line has been put into service, so far.

### (Mr. Liggett arrived at 9:45 a.m.)

Ms. Berg said staff suggests that Winslow be allowed the credit for its conservation efforts. She said, by using 2008 values for water withdrawals as the base year, staff believes that it is both recognizing the conservation efforts and partly addressing the 2007 highest withdrawals and their resulting adverse ecological impacts shown in the Water Supply Plan. Under the existing MOU, "new" water must be purchased for all development. She said under the proposed MOU, grandfathered projects will be identified and Winslow will have a solid base for future planning purposes.

Mr. Liggett added that, in addressing future water use, the revised MOU recognizes that in no case will Winslow be using more water than in the past and that there has been a steady decline in water use since 2008. He said the Township will continue to pursue its conservation efforts and staff believes the Great Egg Harbor River will be protected. He said it is implicit in the State Water Supply Plan that communities will be asked to resolve past use issues and this is an example where the Commission can get a head start in that regard. He added that, obviously, the Township does not want to have to buy unnecessary non-K/C water.

Commissioner McGlinchey said he thought the old (2010) MOU led to a lot of interpretations and this new language will be clearer. He said he hoped the proposed schedule (for approving and signing the MOU) could be maintained.

Mr. Liggett said several years ago, Winslow proposed some rezonings that generated a review of the old MOU. He said if this MOU is revised, he expected the Township will then return with those requests.

In response to a question from Commissioner Prickett regarding what conservation measures had been taken by the Township, Mr. Hann said the Township had adopted an ordinance with water

use restrictions, and it has been mentioned at every municipal meeting over the past seven years. He said the rate structure has led to an 80 million gallon per year (mgy) reduction in water use. The Township has also worked with USGS to determine which wells should be used and has applied to the Environmental Infrastructure Trust Fund to fund more than \$1 million worth of sewer projects (infiltration and inflow projects which reduce leakage from the aquifer).

In response to Commissioner Barr's question as to the time line for approving the MOU, Mr. Liggett said staff was pursuing the schedule outlined in Ms. Berg's presentation (*review with the P&I Committee at its November 17, 2017 meeting and approval by the full Commission at its December 8, 2017 meeting*) and believed it was likely to happen accordingly. He noted that some specific language change was needed and that the CCMUA had not yet seen the proposal. Mr. Liggett noted that Mr. Fred Akers with the Great Egg Harbor Watershed Association (GEHWA) and Mr. Rich Bizub, with the Pinelands Preservation Alliance (PPA,) were here today and staff wants to review the proposal with them.

In response to Commissioner Lloyd's question as to what action NJDEP is expected to take, Mr. Liggett said that of 20 watersheds, four are stressed now and 19 of 20 will be stressed at full allocation so as yet unspecified steps must be taken. He said NJDEP believes that sharing water will be part of the answer and that might work in north Jersey but is not practical here.

Commissioner Lloyd said the Commission needs to get out ahead of the state to reduce water consumption.

Mr. Liggett said all water purveyors have to perform audits of water use as do some municipalities when applying for new water allocations.

Ms. Berg said the Water Supply Plan tries to account for "extra water" that which is not paid for such as water used for fire hydrant flushing. She said it is a permissible use but is not purchased in the sense of an individual rate payer account.

In response to Mr. Liggett's statement that some conveyance systems are old, Mr. Hann said typically one cannot account for about 15% of the water in a public water supply system.

In response to Commissioner Prickett's question as to the age of Winslow's water supply system, Mayor White said it was built in the 1970's when the Levitt development started. He added that the Township is dedicated to its conservation efforts and that by raising water rates some 300%, it has shown its willingness to do so even when politically difficult.

In response to Commissioner Lloyd's question if the Science Office has been looking at impacts to the GEHR, from the audience Mr. Bunnell said his office monitors water quality but has not looked at water quantity.

Commissioner Prickett said the circumstances regarding Hammonton's water issues served as a good primer for what the Commission is dealing with in Winslow. He said it was a good thing when the municipalities take water conservation seriously.

Chairman McGlinchey invited members of the public to comment on the proposed MOU.

<u>Mr. Fred Akers</u>, Administrator, GEHWA, provided a handout (*Attachment B to these minutes*) regarding various projects that his organization is funding to deal with impervious cover and stormwater runoff. He noted that Dr. Chris Obropta, with Rutgers University, is developing a list of shovel-ready projects to reduce stormwater runoff and he felt that these concepts might be helpful to Winslow. Finally Mr. Akers said that in 1992, 129 miles of the Great Egg Harbor River was given the federal designation as Wild and Scenic and that, as a member of the Great Egg Harbor River Council, Winslow has had a good relationship with the GEHWA.

In response to Commissioner Prickett's question as to where the new development is occurring in Winslow, Mr. Gallagher said it is outside the Pinelands Area.

<u>Mr. Rich Bizub</u>, referencing Ms. Berg's September 29, 2017 presentation of the draft state Water Supply Plan, said the Report was nebulous and contained nothing of substance. He said the Commission will need to work in a much more detailed manner and it is up to the Commission to protect the aquatic resources of the Pinelands. Mr. Bizub said unaccounted for water is not necessarily from leaking pipes as inaccurate meters, street sweeping and flushing also contribute He said Winslow's unaccounted loss was between 5% and 8% and that is very good. He said, in 2009, PPA supported the Winslow MOU because it set triggers for appropriate development and conservation measures. He said PPA looked forward to reviewing the MOU amendment.

### 5. Other Items of Interest

Commissioner McGlinchey noted that he had read an article in the Press of Atlantic City recognizing Mr. Akers and the 25 years of activity by the GEHWA, (*An article is located at http://www.pressofatlanticcity.com/pac/after-years-as-wild-scenic-the-great-egg-harbor-river/article\_43531ba4-e813-5586-bb6a-c735f8d1b8a3.html.*)

Commissioner Prickett asked for a report on the events of October 20<sup>th</sup> and 21<sup>st</sup>, 2017 (*World Water Monitor Challenge, conducted at Batsto Village on Friday October 20<sup>th</sup> and the Pinelands Archaeology and Anthropology Symposium on Saturday October 21<sup>st</sup>).* 

Mr. Mott said that 150 students participated in the 13<sup>th</sup> annual World Water Monitoring Challenge. They were involved with hands-on activities such as water sampling, soil boring, and wetlands delineation. He said Wharton State Forest personnel were available to demonstrate the sawmill and the exhibits at the nature center. He said the program is always well received.

Ms. Grogan said the Archaeology symposium on Saturday featured numerous presentations by those doing specific projects in the Pinelands and staff had received great feedback.

In response to Commissioner Lloyd's question regarding the off-road vehicle issues in Wharton State Forest, Ms. Wittenberg said she had not yet had a meeting with NJ Department of Environmental Protection Commissioner, Bob Martin.

### 6. Public Comment on Agenda Items

There was no public comment offered at this time.

There being no other items of interest, the meeting adjourned at 10:35 a.m. (moved by Commissioner Barr and seconded by Commissioner Prickett).

Certified as true and correct:

elas Peris

Betsy Piner, Principal Planning Assistant

Date: November 8, 2017



#### REASONS FOR ORIGINAL MOU

- DEP instituted a sewer ban in Winslow Township
- CCMUA planned closure of Sicklerville treatment facility AND the Sicklerville plant was outside the Pinelands area
- Required a Water Quality Management Plan amendment that necessitated sign-off by Pinelands Commission

#### RESULTS OF ORIGINAL MOU

- Original MOU final signature on February 1, 2010
- Allowed closure of the Sicklerville wastewater infiltration basins which were outside the Pinelands Area
- Allowed construction of wastewater mains to CCMUA (lifted sewer ban through WQMP amendment)
- Resulted in water transfer from headwaters of the Great Egg Harbor watershed to the Delaware River

#### RESULTS OF ORIGINAL MOU (CONT.)

- Required Winslow to purchase water from a non-K/C source to replace lost infiltrated effluent at Sicklerville
- Instituted a "moving target" for water use limitation: all "New" use to be non-K/C source
- Required advanced water management planning for droughts
- Required establishment of stream flow monitoring by CCMUA and flow analysis by Winslow
- Required water use reporting by Winslow and sewage flow reporting by CCMUA
- Set a standard for and disallowed Adverse Ecological Impact to the GEHR



## CURRENTLY

- Winslow Township requests credit for successful conservation efforts (2008 to 2013)
- Winslow Township requests amendment to set base annual volume from the Kirkwood /Cohansey at the 2008 level (total water use 1023 MGY; K/C use 472 MGY)
- DEP adopted the statewide Water Supply Plan that indicates actual peak use in 2007 for the upper GEHR would have ecological impact (>25%LFM)

#### RECOMMENDED AMENDMENT TO MOU

Commission staff recommends

- Recognizing conservation success- current use in 2016 is 213.76 MGY from the K/C in Winslow Township;
- Using the year 2008 withdrawals as the base year
- Limiting withdrawals from K/C in Winslow (combined Mullica and GEHR) to no more than 472 MGY plus 39.5 MGY for "grandfathered" development;
- initiating collaborative effort to delineate methods and actions to reduce existing water use in the GEHR watershed in response to state Water Supply Plan

#### BASIS FOR AMENDED MOU

- Gives Winslow assurance of K/C volume for planning purposes
- Both clarify the definition of "Adverse Ecological Impact" and address a portion of the ecological impact in the GEHR watershed outlined by state Water Supply Plan
- Township continues to submit water use data and CCMUA continues to report sewer flows, but Township and CCMUA will no longer have to finance stream monitoring and flow analysis

#### NEXT STEPS

- Parties are reviewing revisions to language of MOU
- Finalize revisions in November
- Return to November P & I meeting for review
- Bring to December Commission meeting for approval



Watershed Management Plan for New Brooklyn Lake CMP P&I Committee October 24, 2017 Attachment B (20f 3)



April 2004

Prepared for: Camden County, New Jersey

> Document on line at: <u>Prepared By:</u> <u>https://rucore.libraries.rutgers.edu/rutgers-lib/35154/</u>

Urban Engineers, Inc. and 530 Walnut Street Philadelphia, PA 19106 www.urbanengineers.com F. X. Browne, Inc. P.O. Box 401 Lansdale, PA 19446 www.fxbrowne.com





Impervious Cover Assessment and Reduction Action Plan for Hammonton, New Jersey

http://www.water.rutgers.edu/Recent\_Presentations/Obropta\_ICA-Feasbility%20Study-Hammonton.pdf



# **RESOLUTION OF THE NEW JERSEY PINELANDS COMMISSION**

NO. PC4-17-\_\_\_\_\_

**TITLE:** Issuing an Order to Certify Ordinance 1971-2017, Amending Chapter 233 (Land Management) of the Code of Galloway Township

Commissioner \_\_\_\_\_\_ seconds the motion that: \_\_\_\_\_ moves and Commissioner \_\_\_\_\_

**WHEREAS,** on March 6, 1987, the Pinelands Commission fully certified the Master Plan and Land Use Ordinances of the Township of Galloway; and

WHEREAS, Resolution #PC4-87-19 of the Pinelands Commission specified that any amendment to the Township's certified Master Plan and Land Use Ordinances be submitted to the Executive Director in accordance with N.J.A.C. 7:50-3.45 (Submission and Review of Amendments to Certified Master Plans and Land Use Ordinances) of the Comprehensive Management Plan to determine if said amendment raises a substantial issue with respect to conformance with the Pinelands Comprehensive Management Plan; and

**WHEREAS**, Resolution #PC4-87-19 further specified that any such amendment shall only become effective as provided in N.J.A.C. 7:50-3.45 of the Comprehensive Management Plan; and

**WHEREAS,** on October 10, 2017, Galloway Township adopted Ordinance 1971-2017, amending Chapter 233 (Land Management) of the Township's Code; and

**WHEREAS,** Ordinance 1971-2017 establishes electronic message center signs as permitted uses in the Township's zoning districts within the Pinelands Regional Growth Area, Pinelands Town, and Pinelands Village Management Areas, including standards for controlling illumination levels, message duration, and message transition; and

**WHEREAS**, the Pinelands Commission received a certified copy of Ordinance 1971-2017 on October 12, 2017; and

**WHEREAS**, by letter dated October 17, 2017, the Executive Director notified the Township that Ordinance 1971-2017 would require formal review and approval by the Pinelands Commission; and

**WHEREAS,** a public hearing to receive testimony on Ordinance 1971-2017 was duly advertised, noticed and held on November 1, 2017 at the Richard J. Sullivan Center, 15C Springfield Road, New Lisbon, New Jersey at 9:30 a.m.; and

**WHEREAS**, the Executive Director has found that Ordinance 1971-2017 is consistent with the standards and provisions of the Pinelands Comprehensive Management Plan; and

**WHEREAS**, the Executive Director has submitted a report to the Commission recommending issuance of an order to certify that Ordinance 1971-2017, amending Chapter 233 (Land Management) of the Code of Galloway Township, is in conformance with the Pinelands Comprehensive Management Plan; and

**WHEREAS**, the Commission's CMP Policy and Implementation Committee has reviewed the Executive Director's report and has recommended that Ordinance 1971-2017 be certified; and

**WHEREAS**, the Pinelands Commission has duly considered all public testimony submitted to the Commission concerning Ordinance 1971-2017 and has reviewed the Executive Director's report; and

WHEREAS, the Pinelands Commission accepts the recommendation of the Executive Director; and

**WHEREAS**, pursuant to N.J.S.A. 13:18A-5h, no action authorized by the Commission shall have force or effect until ten (10) days, Saturdays, Sundays and public holidays excepted, after a copy of the minutes of the meeting of the Commission has been delivered to the Governor for review, unless prior to expiration of the review period the Governor shall approve same, in which case the action shall become effective upon such approval.

### NOW, THEREFORE BE IT RESOLVED that

- 1. An Order is hereby issued to certify that the Ordinance 1971-2017, amending Chapter 233 (Land Management) of the Code of Galloway Township, is in conformance with the Pinelands Comprehensive Management Plan.
- 2. Any additional amendments to Galloway Township's certified Master Plan and Land Use Ordinances shall be submitted to the Executive Director in accordance with N.J.A.C. 7:50-3.45 to determine if said amendments raise a substantial issue with respect to the Comprehensive Management Plan. Any such amendment shall become effective only as provided in N.J.A.C. 7:50-3.45.

| Record | of | Commission | Votes |  |
|--------|----|------------|-------|--|
|        |    |            |       |  |

AYE NP A/R\* AYE NP A/R\* AYE NP A/R\* NAY NAY NAY Ashmun Jannarone Quinn Rohan Green Avery Lloyd Lohbauer Barr Earlen Chila McGlinchey Prickett Galletta

\*A = Abstained / R = Recused

Adopted at a meeting of the Pinelands Commission

Date:



Kim Guadagno Lt. Governor

# State of New Jersey

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Sean W. Earlen Chairman

Nancy Wittenberg Executive Director

### <u>REPORT ON GALLOWAY TOWNSHIP ORDINANCE 1971-2017, AMENDING CHAPTER</u> 233 (LAND MANAGEMENT) OF THE CODE OF GALLOWAY TOWNSHIP

November 17, 2017

Galloway Township 300 E. Jimmie Leeds Road Galloway, NJ 08205

### FINDINGS OF FACT

### I. <u>Background</u>

The Township of Galloway is located in the southeastern portion of the Pinelands Area, in Atlantic County. Pinelands municipalities that abut Galloway Township include Port Republic Township and Galloway Township, and the Townships of Hamilton, Egg Harbor, and Mullica in Atlantic County, as well as Washington and Bass River Townships in Burlington County.

On March 6, 1987, the Pinelands Commission fully certified the Master Plan and Land Use Ordinances of Galloway Township.

On October 10, 2017, Galloway Township adopted Ordinance 1971-2017, amending Chapter 233 (Land Management) of the Code of Galloway Township. Ordinance 1971-2017 adopts regulations controlling electronic message center (EMC) signs. In particular, it establishes such signs as permitted uses in the zoning districts located within the Pinelands Regional Growth Area, Pinelands Town, and Pinelands Village Management Areas of the Township, and provides additional standards for controlling illumination levels, message duration, and message transition. The Pinelands Commission received a certified copy of Ordinance 1971-2017 on October 12, 2017.

By letter dated October 17, 2017, the Executive Director notified the Township that Ordinance 1971-2017 would require formal review and approval by the Pinelands Commission.

### II. Master Plans and Land Use Ordinances

The following ordinance has been submitted to the Pinelands Commission for certification:

\* Ordinance 1971-2017, amending Chapter 233 (Land Management) of the Code of Galloway Township, introduced on September 12, 2017 and adopted on October 10, 2017.

This ordinance has been reviewed to determine whether it conforms to the standards for certification of municipal master plans and land use ordinances as set out in N.J.A.C. 7:50-3.39 of the Pinelands Comprehensive Management Plan. The findings from this review are presented below. The numbers used to designate the respective items correspond to the numbers used to identify the standards in N.J.A.C. 7:50-3.39.

#### 1. Natural Resource Inventory

Not applicable.

### 2. Required Provisions of Land Use Ordinance Relating to Development Standards

Ordinance 1971-2017 amends Chapter 233 (Land Management) Section 233-10 (Sign Regulations) of the Code of Galloway Township. In particular, it establishes regulations permitting and controlling for electronic message center (EMC) signs. These types of signs are electronically-activated, changeable-copy signs whose variable message and/or graphic presentation can be electronically programmed by a computer from a remote location and is typically illuminated by LED lights.

Ordinance 1971-2017 permits EMC signs to be used for a limited range of on-site identification sign categories including those for: institutional uses and public facilities; permitted professional offices; businesses; shopping centers; and industrial parks. In the Pinelands Area, Ordinance 1971-2017 permits EMC signs only within zoning districts that are within the Pinelands Regional Growth Area, Pinelands Town, and Pinelands Village Management Areas. Galloway Township includes two discrete Regional Growth Areas, portions of the Pinelands Town of Egg Harbor City and the entirety of the Pinelands Villages of Cologne-Germania and Pomona (see Exhibit 1).

Ordinance 1971-2017 establishes additional standards requiring that all such signs: incorporate automatic dimming controls; retain a minimum message display time of 8 seconds; shall not exceed a maximum luminance level of 750 cd/m<sup>2</sup> between sunset and sunrise; shall not use continuous scrolling and/or traveling, flashing, blinking, twinkling, spinning, rotating, and similar moving effects; and shall turn off or display a blank screen when malfunctioning; and where residential uses are located within 200 feet of the property, the sign shall dimmed and remain steady from 11:00 pm through 6:00 am.

The amendments made by Ordinance 1971-2017 must be evaluated in terms of their consistency with the CMP's scenic management program (N.J.A.C. 7:50-6, Part X), which contains standards for signs. The scenic management standards of the CMP include a general prohibition on signs that are designed to attract attention by physical or lighting change (N.J.A.C. 7:50-6.107(a)). Additionally, N.J.A.C. 7:50-6.107(e) requires that to the maximum extent practical, the character and composition of construction materials for all signs shall be harmonious with the scenic values of the Pinelands.

This ordinance presents a potential conflict with the 7:50-6.107(a) because, by design, EMC signs allow for the contents of a sign to change at relatively frequent intervals through the use of LED technology. It is noteworthy that the CMP does not provide any standards for sign lighting (e.g., internal or external lighting). Thus, it is not the use of the LED technology (internal illumination) by EMC signs that raises an issue with the CMP, but the fact that EMC signs involve the changing of one static image to another, or even the use of video, to attract attention. However, it is important to note that this particular standard of the CMP was written in 1980 at a time when such LED technology was not common, but is now in pervasive use.

Ordinance 1971-2017 incorporates numerous standards to control the location, size and appearance of EMC signs as outlined above. Given that these types of signs are permitted only in the Pinelands Regionals Growth Area, Pinelands Town, and Pinelands Village Management Areas of Galloway Township, where the CMP permits and encourages all types of residential and commercial development, these standards sufficiently address concerns with scenic management.

The amendments adopted by Ordinance 1971-2017 are consistent with the land use and development standards of the CMP. Therefore, this standard for certification is met.

### 3. Requirement for Certificate of Filing and Content of Development Applications

Not applicable.

### 4. Requirement for Municipal Review and Action on All Development

Not applicable.

### 5. Review and Action on Forestry Applications

Not applicable.

### 6. **Review of Local Permits**

Not applicable.

### 7. Requirement for Capital Improvement Program

Not applicable.

### 8. Accommodation of Pinelands Development Credits

Not applicable.

#### 9. Referral of Development Applications to Environmental Commission

Not applicable.

#### **10.** General Conformance Requirements

Ordinance 1971-2017, amending Chapter 233 (Land Management) of the Code of Galloway Township, is consistent with the standards and provisions of the Pinelands Comprehensive Management Plan.

This standard for certification is met.

#### 11. Conformance with Energy Conservation

Not applicable.

#### 12. Conformance with the Federal Act

Ordinance 1971-2017, amending Chapter 233 (Land Management) of the Code of Galloway Township, is consistent with the standards and provisions of the Pinelands Comprehensive Management Plan. No special issues exist relative to the Federal Act.

This standard for certification is met.

### 13. Procedure to Resolve Intermunicipal Conflicts

Not applicable.

### PUBLIC HEARING

A public hearing to receive testimony concerning Galloway Township's application for certification of Ordinance 1971-2017 was duly advertised, noticed and held on November 1, 2017 at the Richard J. Sullivan Center, 15C Springfield Road, New Lisbon, New Jersey at 9:30 a.m. Mr. Lanute conducted the hearing, at which no testimony was received.

Written comments were accepted through November 3, 2017; however, no comments were received.

#### **CONCLUSION**

Based on the Findings of Fact cited above, the Executive Director has concluded that Ordinance 1971-2017 complies with the Comprehensive Management Plan's standards for the certification of municipal master plans and land use ordinances. Accordingly, the Executive Director recommends that the Commission issue an order to certify Ordinance 1971-2017 of Galloway Township.

SRG/DBL/CGA Attachment





Kim Guadagno Lt. Governor

# State of New Jersey

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Sean W. Earlen Chairman

Nancy Wittenberg Executive Director



| To:   | CMP Policy & Implementation Committee |
|-------|---------------------------------------|
| From: | Robyn A. Jeney KK<br>Resource Planner |
| Date: | November 8, 2017                      |

Subject: Pinelands Conservation Fund (PCF) Deadline Extensions

At your June 30, 2017 meeting, the Committee authorized grant allocations from the PCF Land Acquisition program to three permanent land preservation projects. The Committee also recommended an additional project to the full Pinelands Commission for its approval of a grant allocation because it was located outside of the pre-approved target areas. At its July 14, 2017 meeting, the Pinelands Commission voted to approve the grant allocation for that project. All four grant allocations were conditioned on applicants proceeding to execute contracts, secure appraisals, receive certification of market value, and execute grant agreements with the Commission by December 1, 2017.

To date, one of the four projects has executed a grant agreement with the Commission. The remaining three projects are continuing to progress but do not anticipate execution of the required grant agreement prior to the December 1, 2017 deadline. An extension of time through May 1, 2018 is therefore requested.

Further details on the PCF acquisition projects will be available at the Committee meeting but may need to be discussed in closed session.